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DCI/IC 74-0940

11 February 1974

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MEMORANDUM FOR: [REDACTED]

SUBJECT : Community Planning Guidance and the DCI
"Perspective"

1. In August 1970 the DCI approved and disseminated his "Intelligence Planning Guidance for the 1970s," written by [REDACTED] as a member of the DCI NIPE Staff, lineal predecessor of the IC Staff. The organization of this paper was:

Introduction

Summary of Proposed Actions (ten projects were listed)

Part I The World Environment

Part II Implications for US Intelligence Operations

Part III Management of Intelligence Resources
in the 1970s

2. One of the last actions of Director Helms was issuance on 10 January 1973 of a revised study, "National Intelligence Community Planning Guidance 1975-1980," drafted by [REDACTED] of the newly-formed IC Staff. Organization of this paper was:

I Introduction

II The World Intelligence Environment
in the 1970s

III Primary Intelligence Problems

IV Implications for Intelligence Functions

V The Fiscal Imperative

3. Shortly after you became the head of PRG, you prepared a DCI "Perspective of the Intelligence Environment," disseminated in August 1973 as a deliberate replacement for Parts II and III of the January guidance paper. The "Perspective" had two parts -- I Trends in the World Situation, and II Primary Intelligence Problems.

4. It is timely to raise question as to (a) whether there is need for issuance of a 1974 version of the "National Intelligence Community Planning Guidance, 1975-1980" and/or (b) preparation of a new DCI "Perspective of the Intelligence Environment."

5. Except for the survey of the intelligence environment, the role of the "Community Planning Guidance" paper seems in large measure to have been taken over by the DCI's memorandum for the President on "Objectives for the Intelligence Community," dated 6 September 1973, assuming that the preparation of such a memorandum will be repeated again this summer.

6. Although it has been only six months since issuance of the 1973 "Perspective" study, the intelligence environment has changed considerably. The "Perspective" paper of last August made no mention of the energy crisis much less the impact such a crisis would have on the need for economic intelligence, did not anticipate the almost immediate changes which occurred in the Middle East situation, was written before the NIO system was established, and before the KIQ/KEP project became active.

7. If a "Perspective" paper similar to that of last year were to be prepared for 1974, George Carver might well consider that preparation of the worldwide survey of the "Trends in the World Situation" section was a NIO responsibility, not that of the IC Staff. In essence, however, the DCI's "FY 1975 Congressional Budget Presentation" late this spring is expected to include material which, with some change in format, could serve as a "Trends in the World Situation" portion of a new "Perspective" paper.

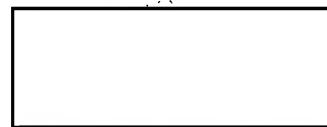
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8. It is recommended that:

- a. No "Community Planning Guidance" paper be prepared this year, and reliance be put on the DCI's memorandum to the President on "Objectives for the Intelligence Community," which probably will be called for again this fall, to meet any need for "guidance."

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b. The preparation of the 1974 DCI "Perspective of the Intelligence Environment" be deferred pending completion of the DCI's budget presentation to Congress with a view to using material in this presentation as base for the "Perspective."



Rear Admiral, USN
Chief, Coordination Staff, ICS

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3 JAN 1974

Rear Admiral Earl F. Neckanuus
 Director of Naval Intelligence
 Department of the Navy

Dear Rex,

I want to thank you for sending me a copy of your memorandum to the Chief of Naval Operations commenting on my "Perspective of the Intelligence Community." I apologize for replying so tardily.

The points you raise in paragraph 3 of the memorandum are very constructive and hit directly on the question of national/tactical intelligence interface now under study with the Joint Chiefs of Staff. The requirements for readiness of our military services must have high priority in the overall intelligence system, and I do have an obligation to keep these in mind as we plan our Community work. However, one of the chief purposes of the JCS review is to identify ways in which the requirements of our military commands can be more effectively met by all our intelligence resources both national and tactical. If they can be identified, I am prepared to push for mutually-supporting adjustments in both programs to achieve this end.

Sincerely,

[Signature]

W. E. Colby

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